

## Message Text

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71

ACTION NEA-13

INFO OCT-01 ARA-16 EUR-25 ISO-00 SY-10 IO-14 A-01 SCA-01

EB-11 OPR-02 COME-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03

SS-20 USIA-15 SAM-01 AF-10 EA-11 FEA-02 INT-08 SCI-06

CIEP-02 DRC-01 /212 W

----- 126974

P R 112045Z FEB 74

FM AMCONSUL CURACAO

TO SECSTATE WASHDC PRIORITY 1704

INFO AMEMBASSY THE HAGUE

AMEMBASSY CARACAS

AMEMBASSY MARTINIQUE

WHITE HOUSE

AMCONSUL PARAMARIBO

DOD

CIA

C O N F I D E N T I A L CURACAO 0077

E.O. 11652: GDS DECLAS 2/11/82

TAGS: PINS, NA

SUBJECT: TERRORISM: SITUATION IN THE NETHERLANDS ANTILLES  
AND SUGGESTION FOR ELIMINATION OF PROBLEM

REF: STATE 026447

1. THE NETHERLANDS ANTILLES HAS TWO OF THE LARGEST OIL  
REFINERIES IN THE WORLD, EXXON ON ARUBA AND SHELL ON CURACAO.  
EXXON IS WHOLLY OWNED BY U.S. INTERESTS AND MOST OF  
THE PRODUCTION OF SHELL GOES TO THE U.S. THEREFORE, THE  
SECURITY OF BOTH OF THESE REFINERIES AND THEIR PERSONNEL  
IS VITAL TO THE U.S.

2. IN LIGHT OF THE ABOVE I HAVE PASSED THE GENERAL INFORMATION  
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CONTAINED IN REFTEL TO TOP OFFICIALS OF EXXON, SHELL, THE

GNA SECURITY SERVICE, AND TO COMMODORE F.B. HAMILTON WHO IS DIRECTLY RESPONSIBLE FOR DUTCH NAVAL FORCES NOW PATROLLING EXXON AND SHELL REFINERIES.

3. COMMODORE HAMILTON IS CONCERNED THAT HE IS RECEIVING PRESSURE FROM HIS SUPERIORS IN THE HAGUE TO PHASE OUT OR REDUCE THE SECURITY PATROLS WHICH ARE NOW ON AN INTERMITTENT BASIS. HE IS OF THE OPINION THAT THE PATROLS SERVE A MOST USEFUL PURPOSE IN PATROLLING THE SEA AREAS ADJOINING THE REFINERIES AS WELL AS THE FACT THAT THEY HAVE BEEN GIVEN CONSIDERABLE LOCAL PUBLICITY AND THIS MAY ACT AS A DETERRENT TO TERRORISTS WHO MAY WISH TO HARM THE REFINERIES OR THEIR PERSONNEL. COMMODORE HAMILTON MENTIONED TO ME THAT HE THOUGHT IT WOULD BE HELPFUL IF THE USG COULD SUPPORT HIS POSITION WITH THE GON AND PERHAPS PLACE SOME QTE GENTLE UNQTE PRESSURE TO BACKSTOP HIM TO ENSURE THAT THE PATROLS CONTINUE. I RECOMMEND THAT THE EMBASSY IN THE HAGUE APPROACH THE GON SUPPORTING THE CONTINUATION OF THE DUTCH NAVAL PATROLLING AT THE EXXON AND SHELL REFINERIES.

4. AS PROTECTION TO THE WORLD'S REFINERIES AND SOURCE OF SUPPLY IS OF VITAL IMPORTANCE IN THE ENERGY CRISIS IT IS SUGGESTED THAT SECURITY OF REFINERIES THROUGHOUT THE WORLD COULD WELL BE A SUBJECT FOR DISCUSSION OF SECRETARY KISSINGER IN THE FORTH COMING CONFERENCES IN WASHINGTON AND IN MEXICO.

5. ANOTHER MATTER WHICH THE USG MAY WELL WISH TO CONSIDER DISCUSSING NOT ONLY WITH THE COUNTRIES CONCERNED IMMEDIATELY WITH THE ENERGY CRISIS BUT TO INCLUDE ALL THE MAJOR POWERS (I.E. CHINA AND RUSSIA) IN AN AGREEMENT TO PALCE VERY HEAVY PRESSURE ON COUNTRIES SUCH AS LIBYA WHICH REFTEL STATES IS A HAVEN FOR TERRORISTS. BOTH GNA OFFICIALS, LOCAL CITIZENS, AND A NUMBER OF RESPONSIBLE OFFICIALS AND CITIZENS FROM OTHER COUNTRIES HAVE OFTEN EXPRESSED DISMAY THAT THE USG DOES NOT USE MORE PRESSURE AGAINST COUNTRIES SUCH AS CUBA (WHICH HAS NOT YET TO OUR KNOWLEDGE RETURNED A TERRORIST FOR TRIAL) AND LIBYA WHICH MUST BE CONSIDERED TO BE THE CAUSE AND THE HEART OF THE SECURITY PROBLEM BY OFFERING SANCTUARY TO TERRORISTS. IF THESE SANCTUARIES WERE ELIMINATED IT WOULD APPEAR THE PROBLEM WOULD BE WELL ON ITS WAY TO SOLUTION.

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I STRONGLY RECOMMEND THAT THE U.S. USE MORE PRESSURE BY ENLISTING THE AID OF ALL SUPERPOWERS TO ACT DIRECTLY THROUGH ECONOMIC SANCTIONS AND POLITICAL INFLUENCE TO ELIMINATE TERRORIST HAVENS. BY SO DOING THE U.S. WOULD MOST CERTAINLY RECEIVE THE GRATEFUL ACCLAIM OF THE CIVILIZED WORLD AND ITS MANY FIRM FRIENDS WHO NOW ARE OF THE OPINION THAT WE HAVE NOT SQUARELY FACED OR GONE TO THE ROOTS OF THE PROBLEM. THIS IS A MATTER IN WHICH THE U.S. IS FULLY JUSTIFIED IN USING

A HARD LINE.  
LOFTON

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## Message Attributes

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**Channel Indicators:** n/a  
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